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A preliminary evaluation of the environmental impact of fishing for global tuna fisheries relative to Marine Stewardship Council criteria

A Report Prepared for ISSF

By

Jodi Bostrom, Erika Zollett, Robert Trumble, Amanda Stern-Pirlot, Graeme Parkes, Paul Medley, Tristan Southall, and Victor Restrepo

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International Seafood Sustainability Foundation
601 New Jersey Avenue NW, Suite 220
Washington, DC 20001
info@iss-foundation.org



8950 Martin Luther King Jr. Street N, Suite 202
St. Petersburg, FL 33702
www.mragamericas.com

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69 **Foreword**

70 The primary objective of the [International Seafood Sustainability Foundation](#) (ISSF) is to improve the
71 sustainability of global tuna stocks by developing and implementing verifiable, science-based
72 practices, commitments, and international management measures that result in tuna fisheries
73 meeting the Marine Stewardship Council (MSC) certification standard without conditions.

74 Since 2013, we decided to ask two experienced MSC assessors to score 19 tuna stocks against the
75 MSC standards for Principles 1 and 3 (at the regional fishery management organization [RFMO] level)
76 using the very same indicators of sustainability and the guideposts provided by the MSC to take a
77 global, comprehensive approach for consistent scoring (see Powers and Medley 2016). That report
78 (a) provides a basis for comparing between stock scores that are assigned by the same experts, (b)
79 becomes a useful source document in future tuna certifications or in the establishment of tuna
80 fishery improvement projects (FIPs), (c) gives a “snapshot” of the current status of the stocks and the
81 strengths and weaknesses of RFMOs, and (d) prioritizes our projects and advocacy efforts for those
82 initiatives that will improve low performance indicator (PI) scores.

83 In this new project, we intend to complement the work of Powers and Medley (2016) by carrying out
84 a pre-assessment for tuna fisheries focusing specifically on Principle 2 species across tuna-RFMO
85 areas and gear types. This is a huge undertaking that involves hundreds of species and over 70
86 RFMO-gear combinations.

87 At this point, we consider the Principle 2 work to be preliminary, and we are seeking comments from
88 experts that will help us finalize a product that we hope will be as useful as the report on tuna scores
89 for Principles 1 and 3. We invite you to read this report, which focuses on the methodology used,
90 and the accompanying Productivity Susceptibility Analysis (PSA) scores. You can provide us with your
91 input through a survey by following [this link](#).

92 We expect to take this work a step further later in 2017, once we have received public input on the
93 approach being followed so that we can produce Principle 2 scores for different RFMO-gear units of
94 assessment (UoAs).

95 This work is being undertaken by a group of experts including Paul Medley, Tristan Southall, and a
96 team from [MRAG Americas](#) (Jodi Bostrom, Erika Zollett, Robert Trumble, Amanda Stern-Pirlot, and
97 Graeme Parkes).

98 Susan Jackson

99 ISSF President

100

101 **Methodology**

102 **MSC Certification Requirements**

103 The MSC standard has gone through a number of revisions in its history. The latest version of the
 104 Fisheries Certification Requirements (FCR v2.0) (MSC 2014a) was released in October 2014 and has
 105 been used in this pre-assessment. Although there have been some previous MSC assessments of
 106 tuna fisheries, they were done against previous versions of the standard.

107 This assessment focuses on the certification requirements in Principle 2, which assess the UoA’s
 108 impact on non-target species; endangered, threatened, or protected (ETP) species; habitats; and
 109 ecosystems. The major differences between the old Certification Requirements (CR v1.3) and FCR
 110 v2.0 within Principle 2 are as follows (see Table 1):

- 111 • The terms “retained” and “bycatch” species have been replaced with “primary” and
 112 “secondary” species.
- 113 • The FCR v2.0 definition of ETP species has been expanded to include additional binding
 114 agreements and out-of-scope species (e.g., bird, mammals) categorized as vulnerable,
 115 endangered, or critically endangered on the IUCN Redlist.
- 116 • The cumulative impacts of MSC fisheries on primary and secondary species must be assessed
 117 in certain situations.
- 118 • Additional relevant terms (main, less resilient, considerable catch, out-of-scope species,
 119 point of recruitment impairment [PRI], and MSC UoA) have been introduced.

121 **Table 1** Important definitions and categorizations for Principle 2 species (consolidated from MSC
 122 FCRv2.0)

| Definitions of Principle 2 Species and Categories | “Main” Threshold | “Less Resilient” Threshold | “Considerable Catch” Threshold | Cumulative Impacts Threshold |
|--|---|--|---|---|
| Primary species: A species that is caught but is not the target species, that is within scope of the MSC program (i.e., not an amphibian, reptile, bird, or marine mammal), and that has management tools and measures in place. | Catch of a species by the UoA is 5% or more by weight of the total catch of all species by the UoA. OR Species is classified as less resilient. OR Exceptionally large catch occurs (see definition below). | Catch of a species is 2% or more by weight of the total catch of all species by the UoA. | NA | <i>Only for species that is below PRI:</i> All MSC UoAs that categorize the species as main primary. |
| Secondary species: A species that is not considered primary or is a species that is out of scope (i.e., | <i>For in-scope species:</i> Catch of a species by the UoA is 5% or more by weight of | Catch of a species is 2% or more by weight of the total catch of all | A main secondary species that comprises more than | <i>Only for main secondary species that is outside a biologically</i> |

| Definitions of Principle 2 Species and Categories | “Main” Threshold | “Less Resilient” Threshold | “Considerable Catch” Threshold | Cumulative Impacts Threshold |
|--|--|-----------------------------------|--|---|
| amphibian, reptile, bird, or marine mammal) but is not ETP (see ETP definition below). | <p>the total catch of all species by the UoA.</p> <p>OR</p> <p>Species is classified as less resilient.</p> <p>OR</p> <p>Exceptionally large catch occurs (see definition below).</p> <p><i>For out-of-scope species:</i> Species that is non-ETP but is out of scope.</p> | species by the UoA. | 10% of the total catch by weight of the UoA. | <i>based limit and catch is “considerable”:</i> All MSC UoAs that have “considerable catch” of that secondary species. |
| ETP species: A species recognized by national ETP legislation; species listed in a binding international agreement (see below for the list of relevant binding international agreements); or out-of-scope species that are listed in the IUCN Redlist as vulnerable, endangered, or critically endangered. | NA – All ETP species encountered by the UoA are to be assessed independent of amounts. | NA | NA | <i>Only in cases where there are national and/or international set limits:</i> All MSC UoAs encountering the species. |
| Other relevant definitions | | | | |
| Less resilient: When the productivity of the species indicates that it is intrinsically of low resilience (which can be determined by the productivity part of the Productivity Susceptibility Analysis) or when its resilience has been lowered by anthropogenic or natural changes to its life history. | | | | |
| Exceptionally large catch: Take account of the relative catches of both target and the Principle 2 species and determine whether the risk to the population of the impacted Principle 2 species is significant enough to warrant a designation as “main”. In the absence of full information, a catch by the UoA of 400,000 mt of the target species is “exceptionally large”. | | | | |
| MSC UoAs: Those UoAs that are in assessment or certified at the time the UoA in question announces its assessment or reassessment on the MSC website. | | | | |

123

124 **Assessment Approach and Selection of Stocks**

125 The MSC defines a UoA as the combination of the fish stock (biologically distinct unit) with the
126 fishing method (vessel(s) targeting that stock). This assessment includes landings data from all tuna

127 fisheries in all regions. It has taken a broad approach to include species likely to have Principle 2
128 designations in future MSC assessments. The assessment team recognizes that other species may
129 occur as Principle 2 for some UoAs and that many of the species in this assessment may not occur as
130 Principle 2 for other UoAs. All gear types that have the potential to catch tuna were also included in
131 this assessment.

132 ***Defining Catch Composition According to MSC Terminology***

133 The initial task is simply to identify the species that may be caught in tuna fisheries and subsequently
134 to determine whether these species will be considered as primary, secondary or ETP and, in the case
135 of primary and secondary, whether main or minor.

136 Table GSA2 in the FCR v2.0 guidance (MSC 2014b) indicates that primary species are usually of
137 commercial value and have management tools controlling exploitation with reference points in
138 place. By inference (and as stated), secondary species are those not managed according to reference
139 points. However, the examples given for secondary species (paraphrasing: to be used either as bait
140 or as food for the crew or for other subsistence uses, or represent incidental catches that are
141 undesired but somewhat unavoidable in the fishery) provide a precautionary window for inclusion of
142 species that do not fall squarely in one category or the other. There are numerous species that are
143 landed intentionally for commercial (not subsistence) purposes but are not (yet) managed with
144 known reference points.

145 Additionally, FCR v2.0 clause SA3.1.3.3 says that where a species would be classified as primary due
146 to the management measures of one jurisdiction but not another that overlaps with the UoA, that
147 species shall still be considered as primary. This is important in the context of RFMOs. An RFMO may
148 not specify management measures for a species, but management measures may be put in place for
149 that species by one or more national agencies on the portion of the stock under their jurisdiction.
150 The designation of primary species in the case of the tuna fisheries should not necessarily be
151 restricted to just those species for which the RFMOs have management measures. Therefore, for
152 this exercise, we classified a species as primary if target or limit reference points are in place or if it is
153 listed in an RFMO's convention as a species over which the RFMO has responsibility and should be
154 managed.

155 The choice of which species are primary and which are secondary is important because it potentially
156 impacts the overall scoring of a PI. However, both primary and secondary species receive a full and
157 rigorous evaluation under the MSC standard and certification requirements. Readers may be
158 concerned that tuna UoAs could be achieving higher scores by virtue of "not managing" Principle 2
159 species stocks because they would then fall into the secondary species category. However, the
160 default assessment tree is designed such that there are no perverse incentives generated to have
161 preference for secondary vs. primary species designation and hence not manage a stock that should
162 be managed. This is because the scoring criteria for secondary species are nearly identical to those
163 for primary species (FCR v2.0 sections SA3.6 and SA3.7).

164 In general, we followed the MSC definitions and guidance to make our primary and secondary
165 designations; however, as noted below, our decision-making was generally more inclusive and hence
166 precautionary – for example, where there was some uncertainty about whether a species should be
167 primary or secondary, we generally opted for primary.

168 ***Primary Species***

169 Tuna species under RFMO management that are not included in a UoA in a specific MSC assessment
170 are primary species by definition (because they are managed), but there are other species that
171 either are managed or should be managed (as described above). As stated above, our general rule of
172 thumb was if a species "looks like" a potential target species then it should be primary, even if it
173 does not currently have reference points. We note that this is in line with the expectation that it

174 should be possible to move a species from primary to target through an MSC expedited audit.
 175 Moving a secondary species to target species would generally be much more difficult.

176 Given the large number of species, we concluded an inclusive and precautionary approach for
 177 determining primary was necessary. Therefore, the following points were also followed:

- 178 • If the species was primary for one target tuna UoA, it was considered primary for all tuna
 179 UoAs, irrespective of gear type or RFMO.
- 180 • If the species was mentioned in the text of an RFMO convention or management document
 181 (e.g., conservation measure, resolution, or recommendation), and/or data were collected for
 182 the species, it was considered a primary species. Each Convention has a statement on
 183 applicable species. For example, the Convention of the Western and Central Pacific Fisheries
 184 Commission (WCPFC) states that it “applies to all stocks of highly migratory fish within the
 185 Convention Area except sauries.”

186
 187 Table 2 shows our list of main primary species, excluding likely target tuna species (i.e., yellowfin,
 188 albacore, and skipjack).

189 **Table 2** Main primary species for all tuna UoAs as designated by the criteria noted above (IATTC =
 190 Inter-American Tropical Tuna Commission, ICCAT = International Commission for the Conservation of
 191 Atlantic Tunas, IOTC = Indian Ocean Tuna Commission, and WCPFC = Western and Central Pacific
 192 Fisheries Commission)

| Code | Species | English Name | Source |
|------|-----------------------------------|--------------------------------|------------------------|
| WAH | <i>Acanthocybium solandri</i> | Wahoo | IATTC/ICCAT/IOTC/WCPFC |
| BLT | <i>Auxis rochei</i> | Bullet tuna | WCPFC |
| FRI | <i>Auxis thazard</i> | Frigate tuna | ICCAT/IOTC/WCPFC |
| DOL | <i>Coryphaena hippurus</i> | Common dolphinfish | IOTC/IATTC/WCPFC |
| KAW | <i>Euthynnus affinis</i> | Kawakawa | IOTC/ICCAT/WCPFC |
| LTA | <i>Euthynnus alletteratus</i> | Little tunny | ICCAT |
| DOT | <i>Gymnosarda unicolor</i> | Dogtooth tuna | IOTC/WCPFC |
| SFA | <i>Istiophorus platypterus</i> | Indo-Pacific sailfish | IATTC/IOTC/WCPFC/ICCAT |
| SMA | <i>Isurus oxyrinchus</i> | Shortfin mako | IATTC/ICCAT/IOTC/WCPFC |
| BUM | <i>Makaira nigricans</i> | Blue marlin | IATTC/ICCAT/IOTC/WCPFC |
| BON | <i>Sarda sarda</i> | Atlantic bonito | ICCAT |
| BRS | <i>Scomberomorus brasiliensis</i> | Serra Spanish mackerel | ICCAT |
| KGM | <i>Scomberomorus cavalla</i> | King mackerel | ICCAT |
| COM | <i>Scomberomorus commerson</i> | Narrow-barred Spanish mackerel | IOTC/WCPFC |
| GUT | <i>Scomberomorus guttatus</i> | Indo-Pacific king mackerel | CODE |
| SSM | <i>Scomberomorus maculatus</i> | Atlantic Spanish mackerel | ICCAT |
| AMX | <i>Seriola rivoliana</i> | Longfin yellowtail | IATTC/IOTC/WCPFC |
| DGS | <i>Squalus acanthias</i> | Picked/spiny dogfish | ICCAT/WCPFC |
| BLF | <i>Thunnus atlanticus</i> | Blackfin tuna | ICCAT |
| BET | <i>Thunnus obesus</i> | Bigeye tuna | IOTC |
| PBF | <i>Thunnus orientalis</i> | Pacific bluefin tuna | IOTC/WCPFC |
| BFT | <i>Thunnus thynnus</i> | Atlantic bluefin tuna | ICCAT/IOTC/WCPFC |
| LOT | <i>Thunnus tonggol</i> | Longtail tuna | IOTC/WCPFC |
| SWO | <i>Xiphias gladius</i> | Swordfish | IATTC/ICCAT/IOTC/WCPFC |

193

194 **Secondary Species**

195 To ensure an appropriate level of inclusion and precaution, if the species was secondary for one
 196 target tuna UoA, it was secondary for all tuna UoAs, irrespective of gear type or RFMO. As noted in
 197 Table 1, non-ETP, out-of-scope species are always main secondary, irrespective of their proportion of
 198 the catch. Again given the large number of species, in-scope species below the 2% threshold were
 199 not categorized. Table 3 shows our list of main secondary species.

200 **Table 3** Main secondary species for all tuna UoAs as designated by the criteria noted above

| Code | Species | English Name | Source |
|------|-----------------------------------|--------------------------|-------------|
| NA_ | <i>Ardenna carneipes</i> | Flesh-footed shearwater | WCPFC |
| NA_ | <i>Ardenna griseus</i> | Sooty shearwater | WCPFC |
| CYO | <i>Centroscymnus coelolepis</i> | Portuguese dogfish | WCPFC/ICCAT |
| NA_ | <i>Daption capense</i> | Cape petrel | WCPFC |
| NA_ | <i>Pelamis platurus</i> | Yellow-bellied seasnake | WCPFC |
| BTF | <i>Pterocaesio chrysozona</i> | Goldband fusilier | IPNL |
| NA_ | <i>Pterodroma macroptera</i> | Great-winged petrel | WCPFC |
| RHT | <i>Rhizoprionodon terraenovae</i> | Atlantic sharpnose shark | ICCAT |
| SYC | <i>Scyliorhinus canicula</i> | Small-spotted catshark | ICCAT |

201

202 **Main and Minor Species**

203 As noted in Table 1, more resilient species are designated main if they are at or above 5% of the
 204 catch, and less resilient species are “main” if they make up 2% of the catch. Since our categorization
 205 of “main” vs. “minor” was inclusive and precautionary, we applied the MSC’s 2% catch threshold
 206 instead of the standard 5% threshold, regardless of whether the species was less resilient. Further, if
 207 a species was designated as main for one target tuna UoA, it was also main for all others. Given the
 208 large number of species (more than 400) that interacts with the target tuna species, those species
 209 below the 2% threshold were not categorized.

210 Additionally, FCR v2.0 guidance clause GSA3.4.2 allows for the designation of main for species not
 211 meeting the 2% or 5% threshold: “In all cases, teams may still designate species as main, even
 212 though it falls under the designated weight thresholds of 5% or 2%, as long as a plausible argument
 213 is provided as to why the species should warrant that consideration.” In future assessments of
 214 specific tuna UoAs, additional species may reach the 2% threshold of catch for a fishery even though
 215 they did not reach that threshold for the cumulative catch across all tuna fisheries. Table 4 lists
 216 species that do not reach the 2% threshold for this exercise but based on project team consensus
 217 are likely of particular interest or concern (e.g., public interest) and/or have the potential to meet
 218 the threshold once a specific UoA is assessed.

219 **Table 4** Other species of interest

| Code | Species | English Name | Source |
|------|---------------------------------|---|------------------------|
| PTH | <i>Alopias pelagicus</i> | Pelagic thresher shark | IATTC/ICCAT/IOTC/WCPFC |
| BTH | <i>Alopias superciliosus</i> | Bigeye thresher shark | IATTC/ICCAT/IOTC/WCPFC |
| ALV | <i>Alopias vulpinus</i> | Common thresher/thintail thresher | IATTC/ICCAT/IOTC/WCPFC |
| CNT | <i>Canthidermis maculata</i> | Oceanic triggerfish/spotted triggerfish | IOTC/WCPFC/IATTC |
| FAL | <i>Carcharhinus falciformis</i> | Silky shark | WCPFC/ICCAT/IATTC/IOTC |
| OCS | <i>Carcharhinus longimanus</i> | Oceanic whitetip shark | IATTC/ICCAT/IOTC/WCPFC |
| RRU | <i>Elagatis bipinnulata</i> | Rainbow runner | IATTC/IOTC/WCPFC |

| Code | Species | English Name | Source |
|------|----------------------------------|------------------------|------------------------|
| BLM | <i>Istiompax indica</i> | Black marlin | ICCAT/IOTC/WCPFC |
| LMA | <i>Isurus paucus</i> | Longfin mako | ICCAT/IOTC/WCPFC |
| WHM | <i>Kajikia albida</i> | Atlantic white marlin | ICCAT |
| MLS | <i>Kajikia audax</i> | Striped marlin | IATTC/IOTC |
| POR | <i>Lamna nasus</i> | Porbeagle | ICCAT/IOTC/WCPFC |
| PLS | <i>Pteroplatytrygon violacea</i> | Pelagic stingray | IATTC |
| SPK | <i>Sphyrna mokarran</i> | Great hammerhead shark | IATTC/ICCAT/IOTC/WCPFC |
| SPJ | <i>Sphyrna tiburo</i> | Bonnethead shark | ICCAT |
| SPZ | <i>Sphyrna zygaena</i> | Smooth hammerhead | IATTC/ICCAT/IOTC/WCPFC |

220

221 **ETP Species**

222 To determine whether a species should be designated as ETP, we used the definition in Table 1 in
 223 addition to the following definition guidance provided by the MSC FCR v2.0:

- 224 • Species that are recognized by national ETP legislation
- 225 • Species that are listed in the following binding international agreements:
 - 226 ○ Convention on International Trade in Endangered Species (CITES), Appendix 1
 - 227 ○ Binding agreement concluded under the Convention on the Conservation of
 228 Migratory Species of Wild Animals (CMS), including:
 - 229 ▪ Agreement on Conservation of Albatross and Petrels (ACAP), Annex 1
 - 230 ▪ African-Eurasian Migratory Waterbird Agreement (AEWA), Table 1 Column A
 - 231 ▪ Agreement on the Conservation of Small Cetaceans of the Baltic and North
 232 Seas (ASCOBANS)
 - 233 ▪ Agreement on the Conservation of Cetaceans of the Black Sea,
 234 Mediterranean Sea, and Contiguous Atlantic Area, Annex 1
 - 235 ▪ Wadden Sea Seals Agreement
 - 236 ▪ Any other binding agreement that lists relevant ETP species concluded
 237 under CMS
- 238 • Species classified as ‘out-of-scope’ (amphibians, reptiles, birds and mammals) that are listed
 239 in the IUCN Redlist as vulnerable (VU), endangered, (EN) or critically endangered (CE)
 240

241 The following points were also followed to ensure an appropriate level of inclusion and precaution
 242 when categorizing a species as ETP (Table 5):

- 243 • Consistent with the MSC definition of ETP, we designated species on CMS Appendix I as ETP
 244 because the CMS Appendix is considered a binding agreement. (Species listed on CMS
 245 Appendix II were not included.)
- 246 • If the species was ETP for one target tuna UoA, it was ETP for all tuna UoAs and included in
 247 the list of ETP species, irrespective of gear type or RFMO.
- 248 • If there was any potential overlap between a target tuna UoA and an ETP species, it was
 249 included in the list of ETP species, particularly if the ETP species was known to be vulnerable
 250 to bycatch in similar gear types.
- 251 • RFMO reports, existing MSC assessments, and the agreements identified above were
 252 consulted to identify potential ETP species for inclusion in this assessment.
- 253 • Where the information was readily available (e.g., through the IUCN Redlist species pages),
 254 national protections were included. We also consulted the U.S. Endangered Species Act, but
 255 no attempt was made to refer to all national legislation so the precise ETP list of any future
 256 full assessment would vary according to the jurisdiction of the UoA and the fleet flag state.

257 **Table 5** ETP species for all tuna UoAs as designated by the criteria noted above

| Species | English Name |
|-----------------------------------|------------------------------|
| <i>Alca torda</i> | Razorbill |
| <i>Arctocephalus forsteri</i> | New Zealand fur seal |
| <i>Arctocephalus pusillus</i> | Australian fur seal |
| <i>Arctocephalus townsendi</i> | Guadalupe fur seal |
| <i>Balaenoptera acutorostrata</i> | Minke whale |
| <i>Balaenoptera borealis</i> | Sei whale |
| <i>Balaenoptera edeni</i> | Bryde's whale |
| <i>Balaenoptera musculus</i> | Blue whale |
| <i>Balaenoptera physalus</i> | Fin whale |
| <i>Berardius bairdii</i> | Baird's beaked whale |
| <i>Callorhinus ursinus</i> | Northern fur seal |
| <i>Carcharodon carcharias</i> | Great white shark |
| <i>Caretta caretta</i> | Loggerhead turtle |
| <i>Chelonia mydas</i> | Green turtle |
| <i>Delphinus delphis</i> | Short-beaked common dolphin |
| <i>Dermochelys coriacea</i> | Leatherback turtle |
| <i>Diomedea amsterdamensis</i> | Amsterdam albatross |
| <i>Diomedea antipodensis</i> | Antipodean albatross |
| <i>Diomedea dabbenena</i> | Tristan albatross |
| <i>Diomedea epomophora</i> | Southern royal albatross |
| <i>Diomedea sanfordi</i> | Northern royal albatross |
| <i>Diomedea exulans</i> | Wandering albatross |
| <i>Dugong dugon</i> | Dugong |
| <i>Eretmochelys imbricata</i> | Hawksbill turtle |
| <i>Eschrichtius robustus</i> | Gray whale |
| <i>Feresa attenuata</i> | Pygmy killer whale |
| <i>Fratercula arctica</i> | Atlantic puffin |
| <i>Globicephala macrorhynchus</i> | Short-finned pilot whale |
| <i>Globicephala melas</i> | Long-finned pilot whale |
| <i>Grampus griseus</i> | Risso's dolphin |
| <i>Kogia breviceps</i> | Pygmy sperm whale |
| <i>Kogia sima</i> | Dwarf sperm whale |
| <i>Lagenorhynchus acutus</i> | Atlantic white-sided dolphin |
| <i>Lagenorhynchus albirostris</i> | White-beaked dolphin |
| <i>Lagenorhynchus obliquidens</i> | Pacific white-sided dolphin |
| <i>Lagenorhynchus obscurus</i> | Dusky dolphin |
| <i>Lagenodelphis hosei</i> | Fraser's dolphin |
| <i>Larus marinus</i> | Great Black-backed gull |
| <i>Lepidochelys kempii</i> | Kemp's Ridley turtle |
| <i>Lepidochelys olivacea</i> | Olive Ridley turtle |
| <i>Macronectes giganteus</i> | Southern giant-petrel |
| <i>Macronectes halli</i> | Northern giant-petrel |
| <i>Manta alfredi</i> | Reef manta ray |
| <i>Manta birostris</i> | Giant manta ray |
| <i>Megaptera novaeangliae</i> | Humpback whale |
| <i>Mesoplodon densirostris</i> | Blainville's beaked whale |
| <i>Mesoplodon europaeus</i> | Gervais' beaked whale |

| Species | English Name |
|--------------------------------------|---|
| <i>Mesoplodon mirus</i> | True's beaked whale |
| <i>Mobula eregoodootenkee</i> | Pygmy devil ray |
| <i>Mobula hypostoma</i> | Atlantic devil ray/Lesser devil ray |
| <i>Mobula japanica (=rancurelli)</i> | Spinetail devil ray |
| <i>Mobula kuhlii</i> | Shortfin devil ray |
| <i>Mobula mobular</i> | Giant devil ray |
| <i>Mobula munkiana</i> | Munk's devil ray |
| <i>Mobula rochebrunei</i> | Lesser Guinean devil ray |
| <i>Mobula tarapacana</i> | Chilean devil ray |
| <i>Mobula thurstoni</i> | Bentfin devil ray/ Smoothtail devil ray |
| <i>Monachus monachus</i> | Mediterranean monk seal |
| <i>Morus capensis</i> | Cape gannet |
| <i>Natator depressus</i> | Flatback turtle |
| <i>Orcinus orca</i> | Killer whale |
| <i>Peponocephala electra</i> | Melon-headed whale |
| <i>Phocartos hookeri</i> | Hooker's sea lion |
| <i>Phocoena phocoena</i> | Harbor porpoise |
| <i>Phoebastria albatrus</i> | Short-tailed albatross |
| <i>Phoebetria fusca</i> | Sooty albatross |
| <i>Phoebastria immutabilis</i> | Laysan albatross |
| <i>Phoebastria irrorata</i> | Waved albatross |
| <i>Phoebastria nigripes</i> | Black-footed albatross |
| <i>Phoebetria palpebrata</i> | albatross |
| <i>Physeter macrocephalus</i> | Sperm whale |
| <i>Prionace glauca</i> | Blue shark |
| <i>Procellaria aequinoctialis</i> | White-chinned petrel |
| <i>Procellaria cinerea</i> | Grey petrel |
| <i>Procellaria conspicillata</i> | Spectacled petrel |
| <i>Procellaria parkinsoni</i> | Black petrel |
| <i>Procellaria westlandica</i> | Westland petrel |
| <i>Pseudorca crassidens</i> | False killer whale |
| <i>Pterodroma externa</i> | Juan Fernandez petrel |
| <i>Pterodroma phaeopygia</i> | Dark-rumped petrel |
| <i>Pterodroma sandwichensis</i> | Hawaiian petrel |
| <i>Puffinus creatopus</i> | Pink-footed shearwater |
| <i>Puffinus heinrothi</i> | Heinroth's shearwater |
| <i>Puffinus mauretanicus</i> | Balearic shearwater |
| <i>Puffinus newelli</i> | Newell's shearwater |
| <i>Pseudobulweria macgillivrayi</i> | Fijian petrel |
| <i>Rhincodon typus</i> | Whale shark |
| <i>Sousa chinensis</i> | Indo-Pacific humpback dolphin |
| <i>Sphyrna lewini</i> | Scalloped hammerhead shark |
| <i>Stenella attenuata</i> | Pantropical spotted dolphin |
| <i>Stenella longirostris spp.</i> | Spinner dolphin |
| <i>Stenella coeruleoalba</i> | Striped dolphin dolphin |
| <i>Steno bredanensis</i> | Rough-toothed dolphin |
| <i>Synthliboramphus craveri</i> | Craveri's murrelet |
| <i>Thalassarche bulleri</i> | Buller's albatross |
| <i>Thalassarche carteri</i> | Indian yellow-nosed albatross |

| Species | English Name |
|------------------------------------|---------------------------------|
| <i>Thalassarche cauta</i> | Shy Albatross |
| <i>Thalassarche chlororhynchos</i> | Atlantic yellow-nosed albatross |
| <i>Thalassarche chrysostoma</i> | Grey headed albatross |
| <i>Thalassarche eremita</i> | Chatham albatross |
| <i>Thalassarche impavida</i> | Campbell albatross |
| <i>Thalassarche melanophrys</i> | Black-browed albatross |
| <i>Thalassarche salvini</i> | Salvin's albatross |
| <i>Thalassarche steadi</i> | White-capped albatross |
| <i>Tursiops truncatus</i> | Common bottlenose dolphin |
| <i>Ziphius cavirostris</i> | Cuvier's beaked whale |

258

259 Approach to Scoring

260 **Primary and Secondary Outcome Stock Status**

261 Stock status is determined according to stock assessments, where available and scored in the
 262 Outcome PI (PI 2.x.1). Generally speaking, stock assessments are available for the more heavily
 263 exploited primary species, notably tunas, but are not available for some of the other species
 264 classified as primary or any of the secondary species. Where a stock assessment is available, the MSC
 265 standard's default assessment tree is typically used to score PI 2.x.1 for primary and secondary
 266 species; future MSC assessment teams will need to consider the date of each assessment and
 267 determine if it is current. For this assessment, the primary, secondary, and ETP species were scored
 268 using the PSA since the intent was to be precautionary. It is likely that in a full assessment of specific
 269 UoAs enough information would exist on some specific species-area-gear combinations that the PSA
 270 would not be necessary.

271 Catches grouped together in the RFMO data as "not elsewhere included" (nei) did not reach the 2%
 272 threshold for scoring. However, in most cases a similar species did reach the threshold and was
 273 included in the scoring.

274 **ETP Scoring**

275 Stock status is determined according to stock assessments, where available and scored in the
 276 Outcome PI (PI 2.3.1). However, stock assessments are typically less available for ETP species;
 277 therefore, the PSA was used to score ETP species (see below).

278 **PSA**

279 The MSC utilizes a set of precautionary risk-based methodologies for the assessment of data-
 280 deficient fisheries. One of these methodologies, the PSA, was adapted by the MSC for application for
 281 diverse, global fisheries; this methodology is used to assess the vulnerability of a species or stock
 282 when a stock assessment is not available, using a set of predetermined measurable attributes and
 283 score rankings. The PSA is used where stock status cannot be determined through more traditional
 284 assessment methods. The approach assumes the level of vulnerability (or risk) depends on two
 285 characteristics: the productivity of a species, which determines the rate at which it can sustain or
 286 recover from fishery-related impacts, and the susceptibility of the species or stock to fishing
 287 activities. Species included in this PSA are scored by fishing area, depending on whether the species
 288 is present in a region, and by gear type. Due to the number of fisheries and species being assessed,
 289 scores are not provided by gear type for a specific area. Instead, an overall, general score taking the
 290 most precautionary considerations is provided. Future assessments could divide the tuna fisheries
 291 into more distinct UoAs, and PSA scores could be developed to reflect particular national level
 292 management or particular fleet operational characteristics. In particular, variations in national level

293 management (both in terms of vessel flag state and fishing jurisdiction) in future full assessments
294 would result in more local and regional detail, which is not captured in this exercise.

295 The PSA is made up of productivity and susceptibility attributes that are used to infer the level of risk
296 a UoA places on a species. Each attribute is scored a 1 for low risk, a 2 for medium risk, or a 3 for
297 high risk. (Refer to Appendix 1 for the MSC scoring tables for the productivity and susceptibility
298 attributes.) These attribute scores yield a PSA score, which is then converted into a corresponding
299 MSC score. The MSC score and subsequent risk category are based on the general MSC scoring
300 principle of <60 is high risk (i.e., a failing score), 60-80 is medium risk (i.e., a conditional passing
301 score), and >80 is low risk (i.e., an unconditional passing score). All main primary and main
302 secondary species stated in Table 2 and Table 3 were scored using the PSA. The “other species of
303 interest” in Table 4 were also scored using the PSA. Refer to [this link](#) for these scores. The PSA and
304 MSC scores and risk categories for these species are for example only because:

- 305 1. Scoring was only done for longline, pole and line, and purse seine. In an attempt to display
306 scoring clearly, the scored attributes for each gear type were color coded (blue = longline,
307 orange = pole and line, purple = purse seine).
- 308 2. Scoring was not done for all ocean regions. As a default, sub-tropical north Pacific was used
309 for scoring the areal overlap attribute (see more detail below) since most species occur in
310 that region. If a species was not present in that region, another Pacific region was used (e.g.,
311 sub-tropical south Pacific). If the species did not exist anywhere in the Pacific, sub-tropical
312 north Atlantic followed by another Atlantic region (e.g., sub-tropical south Atlantic) were
313 used. The exact region used for the PSA scoring is highlighted in pink.

314 Productivity is comprised of eight attributes (see FCR v2.0 section PF4.3): average age at maturity,
315 average maximum age, fecundity, average maximum size, average size at maturity, reproductive
316 strategy, trophic level, and density dependence (only scored for invertebrate species). For this
317 assessment, productivity information was obtained from Fishbase (<http://www.fishbase.org>) and the
318 IUCN Redlist (<http://www.iucnredlist.org/>) for fish and shark species and derived from various other
319 internet resources for seabird, sea turtles, and marine mammals, including the IUCN Redlist. Where
320 no such productivity data were available, a variety of approaches was used to derive estimates,
321 ranging from referencing data from other species within the same taxon and similar size to more
322 empirical techniques. For example, where maximum age and age at maturity were not reported on
323 Fishbase or available elsewhere, but the von Bertalanffy growth rate parameter (K) was, the
324 maximum age was determined based on simple life-history relationships (Froese and Binohlan
325 2000). Some of the productivity scores may therefore be of variable quality, and further verification
326 of these scores would increase accuracy of findings. Nonetheless, productivity scores are considered
327 adequate for this assessment, and where there is uncertainty, higher risk scores have been used.

328 Susceptibility is comprised of four attributes, which are described below (FCR v2.0 section PF4.4).
329 Different gear types are likely to have different susceptibility attributes within the PSA and are
330 therefore scored separately. However, under the cumulative impacts requirements of the MSC,
331 fisheries with different gears may have to consider joint impacts. For this assessment, the high risk
332 scores given for these attributes are likely the result of limited information. When a detailed
333 assessment is done for a specific fishery, the quality of information will likely differ. Assessors would
334 take data quality into account when determining the risk scores, which will help them better
335 understand if a species is high risk due to lack of data (hence precaution) or because it truly is known
336 to be high risk.

337 **Areal overlap:** Broad regions of the oceans were used to define the areas for this assessment (Pacific
338 and Atlantic for the East, West, North, and South; the Mediterranean; the tropical Indian Ocean;
339 tropical and subtropical regions; and the southern Indian Ocean). In almost all cases, overlap
340 between the footprint of the UoA and the population within each area was assumed to be high

341 (score 3); although where there was plausible argument to support a lower risk score, it was
342 allocated to help the methodology discriminate relative species risks. Short justifications and
343 references for any lowering of susceptibility scores (whether based on plausible argument or
344 referenced evidence) were captured in the database. Further work on this aspect, specifically
345 fishery-specific UoAs, would be informative, but area distributions for many species are uncertain so
346 overlap cannot be estimated accurately.

347 **Encounterability:** More than 30% overlap between species vertical distribution and depth of fishing
348 is considered high risk, and less than 10% is low risk (FCR v2.0 Table PF5). The minimum risk score is
349 1 for all species included, even in those cases where catch might be considered negligible. For all
350 baitfish species, encounterability was scored at 3 as this is a target species for the bait fishery. As
351 with many portions of this assessment, a precautionary approach was taken. That is, if there was a
352 chance of overlap (encounterability) due to the gear and species being pelagic in nature, a higher
353 encounterability score was given. Marine mammals and turtles, for instance, must come to the
354 surface for air so are likely to encounter gear at some point, even if they also spend time near the
355 bottom. Birds and sharks will still get caught on a hook regardless of how many hooks are being
356 fished because they will attempt to prey on the bait. Actual bycatch may be lower with fewer hooks,
357 but the overlap (encounterability) would not be.

358 **Selectivity:** This attribute scores the probability of capturing a fish once it comes into contact with
359 the gear. Where there is an argument that the gear is not suited to the capture of the species, lower
360 scores have been allocated. The MSC guidance includes consideration of the likely size/age profile
361 targeted by the gear relative to maturity (FCR v2.0 section PF4.4). Risk may be lowered if catches
362 consist only of animals above size when they become mature. In most cases, no information was
363 available on size so risk scores could not be reduced on this basis. Size composition for a number of
364 species is routinely collected, and for these, the information could be examined to determine
365 whether a lower risk score is merited. In general, probability of capture irrespective of maturity
366 determines the score allocated in most cases. Selectivity will also depend on if any bycatch
367 mitigation measures are used in a fishery, which will be fishery dependent, and on the type and
368 dimensions of gear used (e.g., type of hook for sea turtles). Assessments of specific UoAs can better
369 take this information into account and yield more accurate information on a fishery-specific
370 measure.

371 **Post-capture mortality:** Direct information on post-capture survival is usually necessary to support
372 lower risk scores, and such direct information is only rarely available. We assumed that post-capture
373 mortality was high risk (score of 3) in all cases except where information was readily available to
374 warrant a lower risk score. This also reflects the likely low impact of any interactions even if fishing is
375 occurring within the vicinity of non-target species. It is worth noting the interrelationship between
376 post-capture mortality and selectivity. If a broader notion of selectivity is used in the sense that the
377 selectivity risk score is lowered due to better size selectivity, then the post-capture mortality score
378 would be higher as a result. This would be due to the fact that more of what is caught is killed and/or
379 kept. The reverse is also true—if a species selectivity is used regardless of the subset of individuals
380 that are actually caught, then a lower post-capture mortality risk score is potentially warranted if
381 those less desired sizes are released alive. Post-capture mortality risk will also depend on if there is a
382 market or subsistence use for a species. For instance, sharks caught may not be target species but
383 may be finned or retained (where permitted) and lead to increased mortality.

384 Post-capture mortality may also depend in some circumstances on use of mitigation measures such
385 as the backdown procedure in purse seine fisheries, which allows captured marine mammals out of
386 gear or de-hooking techniques to safely remove hooks from sea turtles. As with selectivity,
387 assessments of specific UoAs will yield more accurate information at the fishery level.

388 ***Application of the PSA to ETP Species Scoring***

389 Given the large number of ETP species (Table 5), a subset of these species was scored using the PSA
390 to provide an example of scoring for these species. Refer to [this link](#) for these scores. The relative
391 impacts of tuna fisheries on the susceptibility attributes, based on gear types and areas fished, were
392 determined from the same RFMO catch data in addition to other sources of information (e.g., IUCN
393 Redlist, species- or gear-specific bycatch literature) to improve understanding of the likelihood of
394 capture. Overall, a precautionary approach was taken when scoring the PSA attributes since
395 information was often lacking or unclear. This approach was done even though in some cases a
396 species may be less susceptible to a fishery's impact if there is less overlap between the UoA and
397 species or if a mitigation measure is used. Additionally, it is likely that in a full assessment of specific
398 UoAs the PSA would not need to be used for some of the ETP species.

399 ***Cumulative Impacts and "Hindering Recovery"***

400 Where a stock is likely below the PRI based on stock assessments or demonstrated to be high risk
401 according to the PSA, the MSC standard requires that the contribution and likely impact of the UoA
402 is considered to determine whether it is likely to hinder the recovery of the species. In order to
403 determine this, the catch percent of the species by the gear and the UoA's contribution to overall
404 catches of the species within the area is considered.

405 Where the species catch of the UoA is less than 30% of the total catch of that species, the UoA is not
406 likely hinder recovery (FCR v2.0 guidance section GSA3.4.6). However, in this case, total catches of
407 non-tuna species (including from non-tuna UoAs) are not currently available so the overall catch of
408 those species within the area cannot be determined (although we are seeking to obtain this
409 additional data). If available, it might be possible to use MSC guidance to show for some species that
410 the species bycatch in tuna UoAs is not hindering any recovery or is not the main risk to the stock.

411 In addition, where catches of a species outside of biological limits are considerable (i.e., over 10% of
412 the overall catch), there is also a requirement to assess the cumulative impact of MSC UoAs that also
413 have considerable (10%) catches of the species to ensure they collectively do not hinder recovery
414 and rebuilding (i.e., are within the 30% threshold of total catches; see Table 1).

415 ***Scoring the Remaining Principle 2 PIs***

416 For the remaining Principle 2 PIs, where scoring is less likely to be empirically determined (i.e., for
417 the management and information PIs as well as all PIs for habitats and ecosystem), scoring
418 justifications were written in an information input form in MS Word, which was designed to be a
419 source for later report generation. To avoid repetition of the same scoring justifications for different
420 UoAs (and different combinations of species, gears, and areas), statements of scoring justifications
421 and resulting scores were separated according to the applicable area code and gear code. For
422 example, an introductory generic statement referring to overall RFMO approaches, or tuna UoAs in
423 general, would be identified with all gear codes and all area codes and scored appropriately. This
424 statement would then be included within the final justification. Subsequent statements of
425 justification add increasing levels of detail (and different scores) but apply to a smaller number of
426 UoAs. For example, a statement about a particular gear type may apply across all areas, and a
427 subsequent statement may add further detail for a particular gear type within a particular area
428 whereas other justification statements may apply to all gears but only a particular RFMO. The final
429 scoring justification for a given UoA would therefore comprise all of the justifications that apply to
430 that UoA, and the score would be the lowest given for any of the justifications that are applicable to
431 that UoA.

432 The project team collated scoring justifications for the Management PIs (PI 2.x.2), scoring issue "a"
433 for primary species, secondary species, and ETP species from a number of MSC assessments
434 (Appendix 2). The Management PI contains five scoring issues, but only scoring issue "a"
435 (management strategy in place) was sufficiently broad based for treatment in this document. (See

436 Appendix 3 for an example Management PI scoring table.) The other scoring issues were dominated
437 by fishery-specific input that varied among the assessments. Note that “management strategy in
438 place” deals with shark finning requirements, while “shark finning” deals with the actual practices of
439 the fishery. This management review did not consider bait as a primary or secondary species, as the
440 management is localized; management depends on species and information that is mostly specific to
441 each fishery.

442 We selected up to three MSC-certified fisheries by gear for each RFMO region. For the International
443 Commission for the Conservation of Atlantic Tunas (ICCAT), this included North West Atlantic
444 Canada longline swordfish, U.S. North Atlantic swordfish (longline), and North Atlantic albacore
445 artisanal (troll). For the Inter-American Tropical Tuna Commission (IATTC), troll fisheries included
446 AAFA and WFOA North Pacific albacore and CHMSF British Columbia albacore North Pacific. For
447 WCPFC, troll fisheries included AAFA and WFOA South Pacific albacore, CHMSF British Columbia
448 albacore South Pacific, and New Zealand albacore tuna troll; purse seine fisheries included PNA
449 Western and Central Pacific skipjack and yellowfin (free school purse seine), Tri Marine Western and
450 Central Pacific skipjack and yellowfin (free school purse seine), and Solomon Islands skipjack and
451 yellowfin tuna (free school and anchored FAD), and longline included SZLC, HNSFC, and FZLC Cook
452 Islands south Pacific albacore longline; Walker Seafood Australian albacore, yellowfin, and swordfish
453 longline; and Fiji albacore longline. For the Indian Ocean Tuna Commission (IOTC), this included
454 Maldives pole and line tuna. All of these fisheries used an older version of the MSC certification
455 requirements (usually CR v1.1, 1.2, or 1.3). Therefore, some requirements of FCR v2.0 were not
456 addressed, and all used the older categorization of “retained” and “bycatch” rather than “primary”
457 and “secondary”. The project team redistributed species to primary and secondary using the
458 distinctions described in the Assessment Approach section above. This redistribution did not take
459 into account score changes that could result from cumulative impacts if assessed under FCR v2.0.

460 These MSC assessments treated management strategy differently in two ways: some considered
461 only or primarily national strategies while others considered RFMO and national strategies. MSC is
462 currently preparing guidance for scoring fisheries with different jurisdictional levels (e.g., national,
463 subregional, or regional). The project team recommends that fishery assessment teams consider the
464 range of management jurisdictions and how each plays a role in determining the management of
465 Principle 2 species.

466 All of the assessments reviewed considered that scoring issue “a” was met at the scoring guidepost
467 (SG) 80 level, except that one assessment considered that the partial strategy did not sufficiently
468 apply to one species. (See Appendix 4 for MSC’s definitions of “measures”, “partial strategy”,
469 “strategy”, and “comprehensive strategy”.) This resulted in that species having only measures in
470 place, although all other species in the fishery met the partial strategy. Therefore, scoring
471 distinctions occurred between partial strategy and strategy for primary and secondary species and
472 between strategy and comprehensive strategy for ETP species (i.e., between SG80 and SG100).

473 Pole and line and troll fisheries are the most consistent in scoring justifications across RFMO areas.
474 The Canadian swordfish harpoon fishery has similar characteristics and scores to the pole and line
475 and troll fisheries, so was not addressed separately here. In every case, the scoring justifications
476 relied on the very low rate of interactions documented for non-target species and the ability to
477 release with minimal harm any species not retained (whether voluntary or mandatory). The
478 difference in scoring generally reflected whether the assessment determined that no main species
479 occurred in the fishery and defaulted to SG80 or specified species-specific management for a range
480 of species to score all or a portion at SG100.

481 Certified purse seine fisheries occur only in the WCPFC region; all fish on free schools (unassociated)
482 with the addition of anchored FADs in the Solomon Islands fishery. Of the three purse seine fisheries
483 considered, all score 80 for “management strategy in place” for primary, secondary, and ETP species.

484 The PNA assessment has the main primary species as bigeye tuna, silky shark, and blue marlin; the
485 Tri Marine Western and Central Pacific skipjack and yellowfin fishery has bigeye tuna as main
486 primary, and the Solomon Islands fishery has no main primary species. The fisheries refer to WCPFC
487 conservation and management measures (CMMs) as justification for reaching SG80, except in cases
488 of no main species or species above PRI (blue marlin). CMM 2008-01 controls the overall level of
489 purse seine effort and the impact of associated sets; very few bigeye tuna are caught in unassociated
490 purse seine sets. There are measures in CMM 2014-01 that are mainly aimed at fishing on FADs and
491 longline fishing, and ongoing monitoring of the status of bigeye tuna and the proportion of the total
492 catch that the UoCs represents. CMM 2006-05 (amended in 2008 [CMM 2008-06], 2009 [CMM 2009-
493 04], and 2010 [CMM 2010-07]) is specific to shark bycatch management (CMM 2010-07 for sharks,
494 CMM 2011-07 for oceanic whitetip sharks, CMM 2014-04 for whale sharks, and CMM 2013-08 for
495 silky sharks). These presently include a policy of non-retention on oceanic whitetip sharks. The PNA
496 has also raised the issue of finning through WP9 – Application of Management Arrangements for
497 Sharks. No main secondary species occurred in these fisheries. ETP species are treated inconsistently
498 in the three assessment reports. PNA considers whale shark and false killer whales as ETP and scores
499 them at SG100 based on prohibition of setting on whale shark and infrequent interactions with false
500 killer whales. Tri Marine Western and Central Pacific skipjack and yellowfin recognizes sharks and
501 seabirds as ETP. Justification for scoring SG80 uses CMMs with specific measures for sharks (CMM
502 2010-07), silky sharks (CMM 2013-08), oceanic whitetip sharks (CMM 2011-04), and whale sharks
503 (CMM 2012-04), as well as CMMs for cetaceans (CMM 2011-03) and CMM 2008-03 plus minimal
504 interactions for turtles. ETP interactions are rare in the Solomon Islands free school and anchored
505 FAD fisheries, with cetaceans and sea turtles identified as ETP. The assessment references CMM
506 2011-03 for the protection of cetaceans and CMM 2008-03 plus minimal interactions for turtles as
507 justification for scoring SG80.

508 Longline fisheries are certified for swordfish in the ICCAT region and for tuna in the WCPFC region.
509 Longline fisheries catch a wide range of species and have a correspondingly wide range of
510 management measures. The U.S. North Atlantic swordfish longline fishery references the U.S. fishery
511 management plan for highly migratory species as justification that primary species score 100,
512 specifying closed areas; prohibition of commercial retention and sale of billfish species and night,
513 longfin mako, bigeye thresher, and scalloped hammerhead sharks; use of circle hooks; requirement
514 for de-hooking equipment on board; and implementation of outreach programs encouraging safe
515 release methods and gears. The North West Atlantic Canada longline swordfish fishery scores 80 for
516 main primary species except for porbeagle shark, for which the partial strategy does not address the
517 poor stock status of this stock. The fishery references demonstrably effective measures such as
518 time/area closures, catch monitoring, and Canadian quotas for most species linked with ICCAT
519 assessment which inform the harvest control rules; for specific species, bluefin tuna requires daily
520 catch notification and reduction of dead Bluefin tuna discards, yellowfin tuna requires effort
521 reduction, sharks require 5% fin-to-carcass ratio requirements and catch limits or quotas to restrict
522 catch, and blue and white marlin require release.

523 WCPFC fisheries include Cook Islands, Walker, and Fiji. The Cook Islands assessment addresses
524 bigeye tuna as main primary, even though the catches are small, referencing CMM 2013-01 with
525 measures on FAD reduction, effort control, catch limits, and capacity management. At the Cook
526 Islands level, there is no targeted fishery for bigeye. The fishery scores 80. The Walker assessment
527 identifies bigeye tuna and striped marlin as main primary. These species score 80 based on
528 conservative Australian quotas that do not hinder either species. The Fiji longline assessment
529 identifies yellowfin tuna, bigeye tuna, sharks, and billfish as main primary. Yellowfin and bigeye have
530 a partial strategy of CMM 2008-01 to control the overall level of purse seine effort and the impact of
531 associated sets, although not directed at longlines. CMM 2006-05 (amended in 2008 [CMM 2008-
532 06], 2009 [CMM 2009-04], and 2010 [CMM 2010-07]) is specific to shark bycatch management. Fiji
533 applies country-specific gear limitations to reduce shark impacts. Swordfish and blue marlin are

534 within biological limits and do not require a management strategy. The Cook Islands assessment
535 does not identify main secondary species so defaults to a score of 80. The Walker assessment
536 identifies mahi mahi as main secondary; there is no evidence that the fishery is impacting the mahi
537 mahi stock at present so it is not deemed necessary to put measures in place. The Fiji assessment
538 identifies only opah as main secondary, which is not considered a species of concern at either
539 national or regional level, and there are no management measures in place. Assessments for all
540 three fisheries identifies seabirds, sea turtles, and cetaceans. Cook Islands and Walker further
541 identify sharks as ETP. All assessments for seabirds refer to National Plan of Action-Seabirds and
542 CMM 2007-04 to reach the SG80 level. Walker and Fiji reach SG100 on the basis of country-specific
543 requirements, such as at least one assembled tori line on board, weighted swivels, partial ban of
544 offal discharge while setting or whilst hauling (Walker) and a deep setting line shooter; and most
545 sets commenced between the hours of 4-5 in the morning before it is light (Fiji). All assessments for
546 sea turtles reference CMM 2008-03, aiming primarily at shallow-set longlines rather than deep-set
547 albacore fisheries and country-specific requirements such as de-hooking devices. Cook Islands and
548 Fiji score 80, but Walker scores 100 on the basis of large circle hooks, line-cutters, and de-hookers to
549 aid the safe release of live turtles. For cetaceans, CMMs do not address longline fishing, but in-
550 country requirements generally call for requires fishers to avoid the capture and release unharmed
551 to the extent practicable, non-retained species, and many require line cutters and de-hookers, thus
552 reaching an 80 score. Fiji scores 100 because whale species are protected by CITES in Fijian waters,
553 thus restricting (but not stopping) trade of this animals in Fiji. At present, given the types of
554 interaction of this fishery with cetaceans (e.g., depredation of caught tuna), there are no specific
555 management measures in place to protect these species. Shark species considered as ETP are
556 managed under the same measures described for primary and secondary (i.e., CMMs and country-
557 specific management).

558 **Data Caveats and Challenges**

559 An MSC assessment is an evidence-based audit. In any auditing scheme, it is part of the
560 responsibility of the audited party (in this case, the client for the UoA) to record adequate
561 information to demonstrate compliance with the requirements of the standard. A wide-ranging MSC
562 pre-assessment such as this, which seeks to score a number of species, gear types, and ecosystems,
563 may not be able to draw on a comprehensive evidence base that would be available in a more tightly
564 focussed and in-depth full MSC assessment. Therefore, scoring includes an element of expert
565 judgment based on the available evidence so any determination made here may differ from the
566 conclusions in a full assessment. There may be some unforeseen additional issues that arise once the
567 public consultation is undertaken as part of any full assessment. A precautionary approach to scoring
568 has been adopted here to identify the plausible worst case as the basis for scoring. On the whole,
569 where information is lacking, this will result in a higher risk score. As noted above, for this
570 assessment, many of the high risk scores given for the susceptibility attributes are likely the result of
571 limited information. When a detailed assessment is done for a specific fishery, the quality of
572 information will likely differ. In some cases, this may indicate that a UoA may not currently meet the
573 MSC standard, even where this is a reflection on the lack of information rather than an inherent lack
574 of sustainability. However, the information in this generic pre-assessment will provide a starting
575 point for future MSC assessments using FCR v2.0; individual assessments may reasonably come to
576 conclusions different from those in this report.

577 The primary source of empirical evidence for this Principle 2 assessment is based on tuna RFMO
578 landings data. The amount of catches of those species are derived for the last five available years
579 from landings data (2008-2012 for WCPFC, IATTC and IOTC, and 2007-2011 for ICCAT) broken down
580 by gear type and area. However, although landings are reported, public data are not very precise. In
581 particular, these data do not include discards. This means the fishing mortality of some species may
582 be severely underestimated or misidentified.

583 Data challenges arose in matching catch reporting areas to the areas used for this assessment.
584 Furthermore, not all catches are reported to species level with “other” often being a large
585 component of reported catch. Other species are grouped within the landings data. In this case, an
586 attempt has been made to determine the amount of species within the group and subsequently the
587 maximum proportion of the catch for the group that might be allocated to a single species. For a
588 catch of grouped species, neither an equal proportional allocation among all species (best case) or
589 almost all catch being allocated to a single species (worst case) are plausible. We use a simple
590 common pattern observed in species abundances in catches to identify the plausible worst case.
591 (Refer to Appendix 5 for more details on common patterns.)

592 Another challenge is that, in some cases, reported purse seine catches are divided into associated
593 and unassociated sets depending on whether the sets occur on fish aggregating devices (FADs).
594 These were coded as “sets on FADs” and “free-school” sets. It is possible some of the free-school
595 sets were made on other species, such as large sharks or marine mammals. Elsewhere, it was not
596 possible to differentiate catches between FAD and non-FAD purse seine sets, and the PSA results do
597 not reflect different set types. Although western Pacific reported data for “associated” and
598 “unassociated” sets, data were only available for major tuna species. Western Pacific purse seine
599 “associated” sets could be treated as FAD sets (coded as PSF in the spreadsheet). Unassociated sets
600 as defined for the western Pacific are equated to free schools (coded as PSB) set on birds, for
601 example. Sets associated with marine mammals or large sharks (coded as PSD) are not legal in the
602 western Pacific, and such associations are rare in the western Pacific. A landings group of “other”
603 species was defined, but this was undifferentiated. Pilling *et al.* (2013) gives estimates of the main
604 non-target species catch, but these are not broken down by set type (although the model they use
605 could do this). The Pilling *et al.* (2013) estimates were used for the western Pacific, but these data
606 could be greatly improved. In this assessment, we have not attempted to determine the cumulative
607 impact of the tuna UoAs on non-target species or to differentiate FAD (unassociated) sets from Free
608 School (unassociated) sets. The large dataset, different UoA specifics, and data and scoring
609 uncertainties make such an exercise extremely difficult and likely uninformative. Such consideration
610 of cumulative impacts would need to occur for a full MSC assessment.

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628 **Appendix 1: MSC Productivity and Susceptibility Attribute Scoring Tables**

629 **Table 6** Productivity attributes and scores (Table PF4 from MSC 2014a)

| Productivity Attribute | High productivity (Low risk, score=1) | Medium productivity (medium risk, score=2) | Low productivity (high risk, score=3) |
|---|---|--|---|
| Average age at maturity | <5 years | 5-15 years | >15 years |
| Average maximum age | <10 years | 10-25 years | >25 years |
| Fecundity | >20,000 eggs per year | 100-20,000 eggs per year | <100 eggs per year |
| Average maximum size (not to be used when scoring invertebrate species) | <100 cm | 100-300 cm | >300 cm |
| Average size at maturity (not to be used when scoring invertebrate species) | <40 cm | 40-200 cm | >200 cm |
| Reproductive strategy | Broadcast spawner | Demersal egg layer | Live bearer |
| Trophic Level | <2.75 | 2.75-3.25 | >3.25 |
| Density dependence !! (to be used when scoring invertebrate species only) | Compensatory dynamics at low population size demonstrated or likely | No depensatory or compensatory dynamics demonstrated or likely | Depensatory dynamics at low population sizes (Allee effects) demonstrated or likely |

630

631 **Table 7** Susceptibility attributes and scores (Table PF5 from MSC 2014a)

| Susceptibility attribute | Low susceptibility (Low risk, score=1) | Medium susceptibility (medium risk, score=2) | High susceptibility (high risk, score=3) |
|---|---|--|--|
| Areal overlap (availability) Overlap of the fishing effort with a species concentration of the stock | <10% overlap | 10-30% overlap | >30% overlap |
| Encounterability The position of the stock/species within the water column relative to the fishing gear, and the position of the stock/species within the habitat relative to the position of the gear | Low overlap with fishing gear (low encounterability) | Medium overlap with fishing gear | High overlap with fishing gear (high encounterability) Default score for target species (P1) |
| Selectivity of gear type Potential of the gear to retain species | a Individuals < size at maturity are rarely caught | a Individuals < size at maturity are regularly caught | a Individuals < size at maturity are frequently caught |
| | b Individuals < size at maturity can escape or avoid gear | b Individuals < half the size at maturity can escape or avoid gear | b Individuals < half the size at maturity are retained by gear |
| Post-capture mortality (PCM) The chance that, if captured, a species would be released and that it would be in a condition permitting subsequent survival | Evidence of majority released postcapture and survival | Evidence of some released postcapture and survival | Retained species or majority dead when released Default score for retained species (P1 or P2) |

632

633

634 **Appendix 2: Comparison of Scoring Issue “A” for Primary Species, Secondary Species, and ETP Species for Selected MSC**
 635 **Assessments in the ICCAT, IATTC, WCPFC, and IOTC Regions¹**

| PI | Gear | ICCAT Fishery | IATTC Fishery | WCPFC Fishery | IOTC Fishery |
|--------|------|--|---|---|--|
| 2.1.2a | P&L | North Atlantic albacore artisanal (80) – The high selectivity of this gear is the main strategy for managing retained species. The small proportion of retained species in the nominal catch (1.8% by weigh of total catch in 2013) means that gear itself can be considered a partial strategy in place. | AAFA and WFOA North Pacific albacore; CHMSF British Columbia albacore North Pacific (80) – No main bycatch species in the fishery. | AAFA and WFOA South Pacific albacore; CHMSF British Columbia albacore South Pacific (80) – No main bycatch species in the fishery. New Zealand albacore troll (80) – The main strategy for managing retained species is an operational one – the near-clean nature of the fishing method. Of the small proportion of retained species in the reported catch (<1% by weight), the majority are the subject of analytical stock assessments performed within New Zealand or at the WPCFC, management advice is based upon biological reference points and management plans are under development. The highly migratory species management is based on internationally agreed stock status assessments and agreed approaches to management. However, not all retained species are subject to such detailed plans, but are the subject of TACC limits against which catches are monitored on an on-going basis. This strategy applies to a very small proportion of the overall catch. | Maldives pole and line albacore and yellowfin (80) – There is a partial strategy to maintain catches of yellowfin and bigeye tuna that are considered as main species according to the MSC approach, which is to maintain the status quo. |
| 2.1.2a | PS | None | None | PNA Western and Central Pacific skipjack and yellowfin free schools (80) – There are measures and a partial strategy in place to constrain effort and reduce juvenile bigeye mortality from FAD use. Bigeye: There is a partial strategy in place based on the | None |

¹ Text is abridged from text in the assessment or surveillance reports. Assessors are cautioned to refer back to original reports for complete language.

| PI | Gear | ICCAT Fishery | IATTC Fishery | WCPFC Fishery | IOTC Fishery |
|----|------|---------------|---------------|--|--------------|
| | | | | <p>various elements of CMM 2008-01 to control the overall level of purse seine effort and the impact of associated sets. However projections show that these measures will not maintain the stock within biologically-based limits over time. For the unassociated schools, due to the limited impact of this fishery on the bigeye tuna stock, there are no measures necessary, although monitoring of set activity in compliance with CMM 2009-02 is required.</p> <p>Silky shark: CMM 2006-05 (amended in 2008 [CMM 2008-06], 2009 [CMM 2009-04], and 2010 [CMM 2010-07]) is specific to shark bycatch management. It specifies binding and non-binding measures for CCMs. The PNA has also raised the issue of finning through WP9 – Application of Management Arrangements for Sharks.</p> <p>Blue marlin: At present this species is not considered to be outside of biologically-based limits and thus, considering the low levels of bycatch from these two fisheries, no bycatch strategy is currently considered necessary.</p> <p>Tri Marine Western and Central Pacific skipjack and yellowfin (free school purse seine) (80) – The main measure that ensures that the fishery does not hinder the recovery of bigeye tuna is the prescribed fishing method for the UoC. Very few bigeye tuna are caught in unassociated purse seine sets. There are measures in CMM 2014-01 that are mainly aimed at fishing on FADs and longline fishing, and ongoing monitoring of the status of bigeye tuna and the proportion of the total catch that the UoC represents. This system of ongoing monitoring and assessment, which includes observer coverage, is considered to constitute a strategy for the management of the impact of the fishery on bigeye</p> | |

| PI | Gear | ICCAT Fishery | IATTC Fishery | WCPFC Fishery | IOTC Fishery |
|--------|------|--|---------------|--|--------------|
| | | | | <p>tuna. At present this strategy is effective in minimising the marginal contribution of the fishery to the total mortality of bigeye tuna, which is not currently within biologically based limits, predominantly because of the catch by other gears and fishing methods.</p> <p>Solomon Islands skipjack and yellowfin (free school and anchored FAD) (80) – Main bycatch species do not occur in the anchored FAD and unassociated fisheries, therefore reaching the SG80 by default. Silky shark is the most commonly caught bycatch species, but at low levels. WCPFC gives special consideration to sharks through several CMMs. WCPFC shark measures include CMM 2010-07 (sharks) and CMM 2011-07 (oceanic whitetip sharks), CMM 2014-04 (whale sharks), and CMM 2013-08 (silky shark). These presently include a policy of non-retention on oceanic whitetip sharks, now a CITES Appendix II listed species, and silky sharks (CMM 2013-08). For other species, CMM 2010-07 implements a 5% fin-to-carcass weight ratio. The Solomon Islands prohibits retention and requires release with minimal damage, and National Fisheries Development policy complies with an ISSF resolution for prohibition of shark finning and retention of useable species. A National Plan of Action-Sharks is drafted and undergoing finalization. There is also management of bigeye tuna, a minor species, at the WCPFC level (CMM 2014-01).</p> | |
| 2.1.2a | LL | <p>U.S. North Atlantic swordfish (100) – Blue marlin, white marlin/roundscale spearfish, west Atlantic sailfish, blue shark, night shark, longfin mako shark, bigeye thresher shark, scalloped hammerhead sharks, pelagic</p> | None | <p>SZLC, HNSFC, and FZLC Cook Islands south Pacific albacore (80) – Bigeye (as is yellowfin) is managed through CMM 2013-01. The CMM recognises that bigeye is currently subject to overfishing and seeks to reduce fishing mortality (F) so that the stock is - at a minimum - maintained at MSY. The CMM includes measures on FAD reduction, effort control, catch limits</p> | None |

| PI | Gear | ICCAT Fishery | IATTC Fishery | WCPFC Fishery | IOTC Fishery |
|----|------|--|---------------|---|--------------|
| | | <p>stingray: Management measures implemented under HMS FMP and associated amendments represent a strategy for minimising bycatch of all species and include measures directed specifically at reducing bycatch of billfish and sharks to ensure that the fishery does not hinder recovery. The bycatch reduction plan incorporated within the U.S. HMS FMP represents a cohesive and strategic arrangement, comprising a number of measures aimed specifically at managing impacts of the fishery on all bycatch species. Measures include those expected to minimise bycatch (e.g. Florida East Coast closed area) and minimize the mortality of bycatch that cannot be avoided, e.g. prohibition of commercial retention and sale of billfish species and night, longfin mako, bigeye thresher, and scalloped hammerhead sharks; use of circle hooks; requirement for de-hooking equipment on board; and implementation of outreach programmes encouraging safe release methods and gears.</p> <p>North West Atlantic Canada longline swordfish (75) –</p> | | <p>and capacity management. At the Cook Islands level, there is no targeted fishery for bigeye at present. The Cook Islands is meeting its obligations under CMM 2013-01 on this basis (in actual fact, the Cook Islands EEZ is outside the core range of bigeye tuna in any case, which is a more equatorial species). The catch of bigeye of the UoC is negligible compared to the overall catch of fisheries targeting the stock (~0.1%). Overall, the team concluded that these measures (CMM 2013-01, Cook Islands policy) form a partial strategy for bigeye.</p> <p>Walker Seafood Australian albacore, yellowfin, and swordfish (80) – Bigeye tuna: The stock abundance is at or below Blim. However, the Australian fishery is constrained such that it is not hindering recovery and rebuilding, based on a fixed TACC which accounts for ~0.7% of the total catch on the stock (WCPFC catch 2013: 150,000 t, ETBF TACC: 1056 t). The Australian system therefore has a partial strategy in place.</p> <p>Striped marlin: The ETBF striped marlin catch is managed using a TACC. At present, Australia is still using the striped marlin harvest strategy to set TACCs on an annual basis but TTRAG have limited confidence on how effective the harvest strategy is for managing fishing mortality within region 5 at current levels, since ETBF catch has dropped below 50% of the total region 5 catch in recent years (2012 – 41.5%; average 47% over last 5 years). Considering that the TACC is set according to a precautionary decision rule based on standardised CPUE for the fishery (a data set that is also incorporated into the stock assessment), the team considered that while the Australian harvest strategy may have limited utility in controlling the overall exploitation rate on the stock, it was nevertheless able to maintain the exploitation rate of the ETBF such that it is not</p> | |

| PI | Gear | ICCAT Fishery | IATTC Fishery | WCPFC Fishery | IOTC Fishery |
|----|------|---|---------------|--|--------------|
| | | <p>Porbeagle: A partial strategy exists (see 80 score below) except that it does not address the overfished stock status of porbeagle shark.</p> <p>(80) – Bluefin, yellowfin, albacore: The Canadian Integrated Management Plan describes measures interpreted as at least a partial strategy of demonstrably effective measures e.g. time/area closures, Canadian quota set based on ICCAT Recommendation linked with ICCAT assessment which informs the HCR, plus daily catch notification for BFT and reduction of dead BFT discards. As a result, the SG80 is met.</p> <p>Yellowfin: Similar to bluefin, yellowfin and albacore, but no Canadian quota determined; rather, Canada has implemented effort limitation consistent with ICCAT recommendation.</p> <p>Shortfin mako, blue sharks: In addition to the monitoring and reporting requirements of the tuna species previously discussed, these species have 5% Fin to carcass ratio requirements and catch limits or quotas to restrict catch. As for the tuna species, this represents a partial strategy.</p> | | <p>hindering recovery. There is therefore a partial strategy in place for this species.</p> <p>Fiji albacore longline (80) – Yellowfin: There is a partial strategy in place based on the various elements of CMM 2008-01 to control the overall level of purse seine effort and the impact of associated sets. Overfishing is not occurring and the stock is not overfished. Bigeye: Overfishing is occurring. There is a partial strategy in place based on the various elements of CMM 2008-01 to control the overall level of purse seine effort and the impact of associated sets. The 2011 SC recommended a minimum of 32% reduction in fishing mortality from the average levels for 2006-2009.</p> <p>Sharks: CMM 2006-05 (amended in 2008 [CMM 2008-06], 2009 [CMM 2009-04], and 2010 [CMM 2010-07]) is specific to shark bycatch management. It specifies binding and non-binding measures for CCMs. The Fiji Fisheries Department has diligently communicated the requirements of these CMMs to the UoC and shark gear is banned on Fijian domestic vessels as a license condition. The FTBOA makes active efforts to reduce shark bycatch by utilizing monofilament traces (wire traces are banned) that results in most sharks in biting through the line and escaping before being brought alongside the boat. In addition all the client fleet uses small (size 13 - 14 'D' shaped hooks that tend to have lower shark catch rates. As the fishery tends to operate at greater depths than at where most sharks are found, shark bycatch tends to occur only on the branch lines adjacent to the floats.</p> <p>Billfish: At present neither swordfish nor blue marlin is considered to be outside of biologically-based limits and thus, considering the low levels of bycatch from this fishery, no bycatch strategy is currently considered</p> | |

| PI | Gear | ICCAT Fishery | IATTC Fishery | WCPFC Fishery | IOTC Fishery |
|--------|------|--|--|---|--|
| | | Blue marlin, white marlin: In addition to the monitoring and reporting requirements of the tuna species previously discussed, Canada requires release of live marlin, based on ICCAT assessment. | | necessary. | |
| 2.2.2a | P&L | North Atlantic albacore artisanal (80) – No primary species. The troll gear was considered to constitute an operational strategy for minimizing bycatch species as it is clearly designed for and is successful at catching albacore rather than other species. Fishermen discern if a targeted albacore shoal is comprised of fish that are too small to be retained for economic or regulatory reasons even though there is no minimum size. If so, the vessel moves to find another shoal containing larger, marketable albacore. The fishing strategy ensures that the fishery does not pose the risk of causing serious or irreversible harm to bycatch populations. | AAFA and WFOA North Pacific albacore; CHMSF British Columbia albacore North Pacific (80) – No main secondary species. | AAFA and WFOA South Pacific albacore; CHMSF British Columbia albacore South Pacific (80) – No main secondary species. New Zealand albacore troll (80) – Species outside the QMS are considered to have a low risk of being overfished. As a result, substantial catches of non-QMS species has usually resulted in a change to QMS status. This represents a partial strategy, since if bycatch species consistently reached ‘main’ levels (>5% of the catch), it would likely (but not always) be moved into the QMS. Furthermore, the framework of continual monitoring of bycatch through the (limited) observer programme, and the noting of species catches within vessel logbooks if they represent the top five species caught in a fishing event, provides a basis for simple assessments of the impact of the fishery on these species or species groups. Issues with recording small proportions of bycatch species within logbooks have been noted. | Maldives pole and line albacore and yellowfin (80) – The partial strategy is to maintain the current fishing practises. On that basis it is considered highly likely that the bycatch will not increase and that the limited numbers of species taken will be within biologically based limits or in the case that the status of a species requires recovery the P&L fishery will not hinder that recovery. |
| 2.2.2a | PS | None | None | PNA Western and Central Pacific skipjack and yellowfin free schools (80) – No main secondary species. Tri Marine Western and Central Pacific skipjack and | |

| PI | Gear | ICCAT Fishery | IATTC Fishery | WCPFC Fishery | IOTC Fishery |
|--------|------|---|---------------|--|--------------|
| | | | | <p>yellowfin (free school purse seine) (80) – No main secondary species.</p> <p>Solomon Islands skipjack and yellowfin (free school and anchored FAD) (80) – There are no main species for the anchored FAD and unassociated fisheries, so default to SG80. A partial strategy occurs through an observer program, on-board and port sampling and VMS.</p> | |
| 2.2.2a | LL | <p>U.S. North Atlantic swordfish (80) – Dolphinfin: The SAFMC FMP for dolphin and wahoo fishery in the Atlantic represents a strategy that provides a framework for the implementation of measures expected to maintain the species at levels within biologically based limits. Annual catch limits and accountability measures for dolphinfin further support the strategy.</p> <p>North West Atlantic Canada longline swordfish (80) – No main species. A partial strategy exists similar to that of primary species.</p> | None | <p>Walker Seafood Australian albacore, yellowfin, and swordfish (80) – Mahi mahi: Analysis showed no evidence that the ETBF is impacting the mahi mahistock at present. Based on this, it was not deemed necessary to put measures in place. However, AFMA have set in motion a process which will incorporate mahi mahi into the harvest strategy process including standardising CPUE for mahi mahi, and evaluating how the harvest strategy can best be applied to this species.</p> <p>Lancetfish and snake mackerel: They were considered by the stakeholders to be of highest risk in the fishery. According to logbook records, neither species is main.</p> <p>SZLC, HNSFC, and FZLC Cook Islands south Pacific albacore (80) – Based on 2013 observer data, none of the bycatch species could be qualified as ‘main’. SG80 is therefore met by default. The 2005 Resolution on Non-Target Fish Species (Resolution-2005-03) is the main instrument through which bycatch is managed.</p> <p>Fiji albacore longline (80) – Opah: Given that opah is not considered a species of concern at either national or regional level, there are no management measures in place. This is supported by the consistent CPUE and size at capture information.</p> | None |
| | | | | | |

| PI | Gear | ICCAT Fishery | IATTC Fishery | WCPFC Fishery | IOTC Fishery |
|--------|------|--|---|---|---|
| 2.3.2a | P&L | <p>North Atlantic albacore artisanal (80) – The nature of the fishery, including the gear type in use and the method of working the gear, provides sufficient information to infer that the fishery under assessment almost no risk to ETP species. Troll gear was considered to constitute an operational strategy for managing bycatch species on the grounds that the gear is clearly designed for and is successful at catching albacore rather than other species. The Spanish Ley 42/2007, de 13 de diciembre, del Patrimonio Natural y de la Biodiversidad protects among other all species included in Appendix I of CITES. Additional regulation for ETP sharks is provided by the Orden ARM/1647/2009, de 15 de junio, in which highly migratory species are regulated, prohibiting the capture, possession on board, landing or marketing of swordfish and pelagic shark by any vessel that is not included in the census unified surface longline. This regulation and the features of the fishery are considered to constitute a strategy for managing the fishery’s impact on ETP species</p> | <p>AAFA and WFOA North Pacific albacore; CHMSF British Columbia albacore North Pacific (80) – The pole and troll albacore fishery is highly selective with the gear always being attached and actively worked in very close proximity to the vessel, while the gear is retrieved as soon as anything is hooked and barbless hooks are used. The lines are short and loss of fishing gear is likely to be relatively rare, with any lost gear likely to quickly drop to the seafloor. These features of the fishery minimise the potential for any direct interactions with ETP species, while also minimising the potential for mortality in the event that anything was hooked but subsequently released. The rare likelihood of gear loss minimise the potential for indirect impacts.</p> <p>CHMSF British Columbia albacore North Pacific (100) – SARA requires recovery strategies and management plan, mandatory logbooks, and provision of data on ETP species. Under SARA, a recovery strategy has been implemented for the</p> | <p>AAFA and WFOA South Pacific albacore; CHMSF British Columbia albacore South Pacific (80) – The pole and troll albacore fishery is highly selective with the gear always being attached and actively worked in very close proximity to the vessel, while the gear is retrieved as soon as anything is hooked and barbless hooks are used. The lines are short and loss of fishing gear is likely to be relatively rare, with any lost gear likely to quickly drop to the seafloor. These features of the fishery minimise the potential for any direct interactions with ETP species, while also minimising the potential for mortality in the event that anything was hooked but subsequently released. The rare likelihood of gear loss minimise the potential for indirect impacts.</p> <p>New Zealand albacore troll (100) – The main strategy is operational. The trolling approach does not attract birds or other ETP species to the gear, hence appearing to eliminate interactions. Key legislation for ETP species includes the Fisheries Act (1996), Wildlife Act (1953), Marine Mammals Protection Act (1978), and specific regulations for birds (relating to bycatch mitigation approaches). Combined with the requirement to report injury or mortality of protected species to the Department of Conservation (without offence), and the observer programme, these provide a strategy to monitor and hence implement the legislation. National Plans of Action have been developed (but not yet implemented) for birds and sharks. An environmental risk assessment process is being performed, which aims to support the revision of New Zealand’s National Plan of Action – Seabirds by identifying those species most at risk from fisheries from additional mortality above natural levels.</p> | <p>Maldives pole and line albacore and yellowfin (80) – Due to the negligible levels of interaction or impact, there is no requirement for a fishery specific strategy to reduce the level of ETP interaction or mortality. There is a partial strategy of maintaining the status quo (i.e. the operations of the vessels will not change) while there are national laws and IOTC regulations in place to protect the key endangered and threatened species.</p> |

| PI | Gear | ICCAT Fishery | IATTC Fishery | WCPFC Fishery | IOTC Fishery |
|--------|------|---|---|--|--------------|
| | | that is highly likely to achieve national and international requirements for the protection of ETP species. | leatherback turtle, the fin, blue and sei whales, and the short-tailed albatross, blue whale and the Northern right whale. Commercial fishing licences specify mitigation measures for Basking shark in accordance with SARA permit requirements. Codes of Conduct for Shark Encounters reduce the mortality of Basking Shark. These guidelines include boat handling procedures during visual encounters with Basking Sharks and best practices for handling Canadian Pacific shark species during entanglement encounters. No ETP species catch has been reported in mandatory logbooks or independent observer reports, but the possibility of incidental occurrences of ETP species catch in the fishery is not discounted. If incidental catches of ETP species occur, the animal may be returned to the water alive with high survival due to the characteristics of the fishing. | | |
| 2.3.2a | PS | None | None | <p>PNA Western and Central Pacific skipjack and yellowfin (100) – False killer whale: Given the low interaction of these fisheries with false killer whales, there are no specific management measures in place to protect these species.</p> <p>Whale shark: PNA has agreed a ban on the setting on</p> | None |

| PI | Gear | ICCAT Fishery | IATTC Fishery | WCPFC Fishery | IOTC Fishery |
|----|------|---------------|---------------|--|--------------|
| | | | | <p>whale sharks and is in the process of setting the rule parameters to control this. Management of non-target species taken in fisheries for target stocks is addressed through the WCPFC-2 Resolution on Non-Target Fish Species that includes the preparation of risk assessments at regional level as well as within the PICT EAFM reports that allow the identification of management measures if deemed necessary by the Ecosystems and Bycatch Specialist Working Group. This is also supported by the recently increased observer coverage of 100% in the purse seine fisheries. CMM 2008-03 is applied to turtles, but encounters are extremely rare.</p> <p>Tri Marine Western and Central Pacific skipjack and yellowfin (free school purse seine) (80) – The CMMs (and matching U.S. regulations) in place require measures to reduce mortality of sharks generally (CMM 2010-07), CMMs with specific measures for silky sharks (2013-08), oceanic whitetip sharks (CMM 2011-04), and whale sharks (CMM 2012-04), as well as CMMs for cetaceans (2011-03), and for turtles (CMM 2008-03). These are considered to constitute a comprehensive strategy to manage the fishery’s impact of ETP species. The design of this strategy is considered highly likely to achieve the national and international requirements for protection. It is not, however, assessed as being designed to achieve above these requirements. This meets the requirements of the SG 60 and SG 80 levels but not the SG 100 level for each of these elements. For seabirds, no direct management strategy is required because PS interactions are so rare and the potential effects are indirect.</p> <p>Solomon Islands skipjack and yellowtail (free school</p> | |

| PI | Gear | ICCAT Fishery | IATTC Fishery | WCPFC Fishery | IOTC Fishery |
|--------|------|---|---------------|---|--------------|
| | | | | <p>and anchored FAD) (80) – The anchored FAD and unassociated fisheries have minimal interactions with ETP species. The WCPFC has implemented CMM 2011-03 for the protection of cetaceans, prohibiting setting on mammals, requiring release of mammals from nets as quickly as practicable with minimum damage, and report in interactions. The WCPFC has issued measures under CMM 2008-03, on the conservation and management of sea turtles, requiring the implementation of the FAO Guidelines to Reduce Sea Turtle Mortality in Fishing Operations and to ensure the safe handling of all captured sea turtles, in order to improve their survival. The Solomon Islands, as a condition of permit, has implemented these measures for the purse seine fisheries. Together, this constitutes a strategy to minimize mortality for the anchored FAD, unassociated, and pole and line fisheries.</p> | |
| 2.3.2a | LL | <p>U.S. North Atlantic swordfish (80) – Sea Turtles: A strategy for managing fishery impacts on sea turtles species exists under mechanisms promulgated through the MSFCMA and the Endangered Species Act (e.g. generation of BiOps, resulting RPAs and 3 yearly ITS). Since measures brought in as a result of the last BiOP in 2004 have been implemented, there have been reductions in the number of estimated interactions between longline gear and both species of sea turtles across the entire US pelagic longline fishery.</p> <p>Marine Mammals: Elements of</p> | None | <p>SZLC, HNSFC, and FZLC Cook Islands south Pacific albacore – Seabirds (80): Cook Islands implemented an NPOA-Seabirds consistent with the IPOA-Seabirds, which requires vessels to record any encounters with seabirds (live or dead) and report this to the MMR. WCPFC seabird CMM 2007-04 applies to fisheries operating south of 30 degrees South and north of 23 degrees North and does not apply to the Cook Islands EEZ. A more precautionary CMM, applying to additional risk areas from 25°S-30°S and 20°N-40°N is under consideration.</p> <p>Turtles (80): At regional level, the WCPFC CMM 2008-03 covers numerous measures including mitigation methods to reduce the capture of sea turtles and to increase post-release survival chances as well as reporting requirements and a provision for CCMs to carry out research on mitigation methods. The CMM has been adopted through its NPOA-Sea turtles and by</p> | None |

| PI | Gear | ICCAT Fishery | IATTC Fishery | WCPFC Fishery | IOTC Fishery |
|----|------|--|---------------|---|--------------|
| | | <p>the marine mammal strategy consist of stock assessments, Take Rduction Teams, health and stranding response plan, conservation plan, ecosystem science, and Internation Plan of Actions for marine mammals. The pelagic longline TRP implemented for pilot whales and Risso's dolphin a special research area, 20 nmi maximum groundline length, and placards for handling and release requirements. Non-regulatory requirements called for increased observer coverage int the area frequented by pilot whales and Risso's dolphin, and encouragement for vessels to communicate among themselves on locations of pilot whales and Risso's dolphins.</p> <p>Seabirds: An NPOA provides a precautionary strategy for seabirds. If protective or recovery measures were necessary for seabirds impacted by the pelagic longline fishery, the plan would form the basis for those actions. No actions are currently necessary.</p> <p>North West Atlantic Canada longline swordfish (80) – The strategy in place for managing</p> | | <p>the Regional Action Plan for Sea Turtle By-Catch Mitigation implemented by FFA member. The NPOA sets out to improve knowledge of fishing practices and interactions through collection and monitoring of fishery data, research and trials of mitigation measures, and establishes current “best practice” mitigation methods for implementation, and adopted through the Cook Islands longline Fishery Plan.</p> <p>Sharks (100): Four management levels for sharks occur for the UoC: 1) at WCPFC level: CMM 2010-07 on sharks; CMM 2011-04 on oceanic white-tips and CMM 2013-08 on silky sharks; 2) at national level via the overarching Shark Sanctuary Regulations; 3) at national level via the NPOA-sharks and 4) at company level through the LTFV policy on sharks; aim for zero capture and retention of any shark or ray species, with maximisation of the survival of any shark that does get caught.</p> <p>Cetaceans (80): They are not specifically addressed in WCPFC CMMs for longline fisheries, but are generally covered under the Cook Islands’ Marine Resources (Longline Fishery) Regulations 2008, which states that requires fishers to avoid the capture, and release unharmed, to the extent practicable, non-retained species. Cetacean interactions in the fishery are considered rare.</p> <p>Walker Seafood Australian albacore, yellowfin, and swordfish – Annual strategic assessments of the fisheries every year ensure ecological sustainability to gain export approval by SEWPAC under Wildlife Trade Operation and considers a variety of impacts from hazard analysis and takes the highest-risk species into further analyses and provides an overarching strategy.</p> <p>Turtles (100): WCPFC has issued measures under CMM</p> | |

| PI | Gear | ICCAT Fishery | IATTC Fishery | WCPFC Fishery | IOTC Fishery |
|----|------|--|---------------|---|--------------|
| | | <p>the fishery's impact on certain ETP species (leatherback turtles, loggerhead turtles, northern bottle nose whales), includes measures to minimize mortality, that is designed to be highly likely to achieve national requirements for species listed under SARA and international requirements for the protection of ETP species. Canada does not allow domestic or international trade of ETP species listed under CITES and recovery plans have been adopted for those species listed under SARA. There is an objective basis for confidence that the strategy will work, e.g. the Gully MPA has been implemented and vessel activity is monitored through VMS. Information is available for the assessed fishery and for the species involved. Loggerhead sea turtles initially had a condition for 2.3.2a, but it was closed in the third surveillance, resulting in SG80 for all species.</p> | | <p>2008-03, on the conservation and management of sea turtles, and Australia put in place a turtle mitigation plan. These constitute a comprehensive management strategy for turtles as it operated on a trigger system, including large circle hooks, line-cutters and de-hookers to aid the safe release of live turtles. SG100 is therefore met.</p> <p>Seabirds (100): In compliance with the WCPFC CMM for seabirds, the ETBF set the following management measures as mandatory in 2013: at least one assembled tori line on board; weighted swivels; partial ban of offal discharge while setting or whilst hauling. A Threat Abatement Plan for the incidental catch of seabirds meets the requirements of a National Plan of Action (NPOA). A recovery plan for albatross and giant petrels was implemented in 2001. These constitute comprehensive strategies for the managing of fishery impacts on seabirds. SG100 is therefore met.</p> <p>Marine mammals (80): No CMMs addressing marine mammals exist for longline fisheries at the regional level. All interactions must be recorded in vessel logbooks and submitted to AFMA, and then subsequently to the Department of Sustainability, Environment, Water, Population and Communities at three-month intervals. Compulsory line cutters and de-hookers onboard help safely release hooked or entangled cetaceans. Operators in the ATBF are also encouraged to trial marine mammal bycatch mitigation. Recovery plans were also developed for blue, fin, sei, humpback and southern right whales for 2005 – 2010. These were due to undergo review in 2010, but as yet, no updated plan is available. Marine mammals are also specifically addressed in the ETBF Management Plan: “all reasonable steps are taken to minimise interaction with seabirds, marine reptiles, marine mammals”.</p> | |

| PI | Gear | ICCAT Fishery | IATTC Fishery | WCPFC Fishery | IOTC Fishery |
|----|------|---------------|---------------|---|--------------|
| | | | | <p>Elasmobranchs (80): Management measures include a bycatch limit 20 sharks per trip (although must be balanced by 20 quota species) and a ban on wire traces. Porbeagle, shortfin mako, longfin mako sharks caught alive must be released with only dead sharks retained. Management measures brought into the ETBF include a bycatch limit of 20 sharks per trip (which must be balanced by 20 individuals of one or more quota species) and a ban on wire traces. Level 3 risk analysis on four species of ETP shark led to the downgrading of 'high risk' ETP shark species to medium, due to the ban on wire traces having reduced gear selectivity for catching sharks. Longfin mako was the only ETP shark species to remain high risk and this was due to insufficient population data. Mandatory line cutters and dehookers aid shark bycatch mitigation. Identification guides and shark handling training has also been included in the fishery to aid skipper and crew awareness. Porbeagle, shortfin mako, longfin mako sharks caught alive must be released with only dead sharks retained.</p> <p>Fiji albacore longline – Sea turtles (80): CMM 2008-03 is applied to turtles but is aimed primarily at shallow-set longlines, rather than deep-set albacore fisheries like the one under assessment. At a national level, the 'Fiji Sea Turtle Recovery Plan' includes 'assessing and mitigating bycatch' (Component 1b). At an industry level there have been regular efforts to mitigate sea turtle mortality by ensuring that de-hooking and other tools are both available on vessels and that crew are sensitised and trained in their use.</p> <p>Cetaceans (100): A number of whale species are protected by CITES in Fijian waters, thus restricting (but not stopping) trade of this animals in Fiji. At present,</p> | |

| PI | Gear | ICCAT Fishery | IATTC Fishery | WCPFC Fishery | IOTC Fishery |
|----|------|---------------|---------------|--|--------------|
| | | | | <p>given the types of interaction of this fishery with cetaceans (e.g. depredation of caught tuna), there are no specific management measures in place to protect these species.</p> <p>Seabirds (100): CMM 2007-04 requires CCMs to implement IPOA-Seabirds in Longline Fisheries (IPOA-Seabirds) if they have not already done so, report to the Commission the status of their National Plans of Action for Reducing Incidental Catches of Seabirds in Longline Fisheries, and encourages longline vessels fishing in areas north of 30°S to employ one or more of a number of listed seabird mitigation measures; fleet under assessment employs a deep setting line shooter and most sets are commenced between the hours of 4-5 in the morning before it is light, although setting may continue into daylight hours.</p> | |

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638 **Appendix 3: Example MSC Scoring Table**

639 **Table 8** Scoring table for primary species management PI (Table SA11 from MSC 2014a)

| Component | PI | Scoring issues | SG60 | SG80 | SG100 |
|-----------------|---|--|---|--|---|
| Primary species | Management strategy 2.1.2 There is a strategy in place that is designed to maintain or to not hinder rebuilding of primary species; and the UoA regularly reviews and implements measures, as appropriate, to minimise the mortality of unwanted catch. | (a) Management strategy in place | There are measures in place for the UoA, if necessary, that are expected to maintain or to not hinder rebuilding of the main primary species at/to levels which are likely to be above the PRI. | There is a partial strategy in place for the UoA, if necessary, that is expected to maintain or to not hinder rebuilding of the main primary species at/to levels which are highly likely to be above the PRI. | There is a strategy in place for the UoA for managing main and minor primary species. |
| | | (b) Management strategy evaluation | The measures are considered likely to work, based on plausible argument (e.g., general experience, theory or comparison with similar UoAs/ species). | There is some objective basis for confidence that the measures/ partial strategy will work, based on some information directly about the UoA and/or species involved. | Testing supports high confidence that the partial strategy/ strategy will work, based on information directly about the UoA and/or species involved. |
| | | (c) Management strategy implementation | | There is some evidence that the measures/ partial strategy is being implemented successfully. | There is clear evidence that the partial strategy/ strategy is being implemented successfully and is achieving its overall objective as set out in scoring issue (a). |
| | | (d) Shark finning | It is likely that shark finning is not taking place. | It is highly likely that shark finning is not taking place. | There is a high degree of certainty that shark finning is not taking place. |

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| | | | | | |
|--|--|---|--|--|--|
| | | (e) Review of alternative measures  | There is a review of the potential effectiveness and practicality of alternative measures to minimise UoA-related mortality of unwanted catch of main primary species. | There is a regular review of the potential effectiveness and practicality of alternative measures to minimise UoA-related mortality of unwanted catch of main primary species and they are implemented as appropriate. | There is a biennial review of the potential effectiveness and practicality of alternative measures to minimise UoA-related mortality of unwanted catch of all primary species, and they are implemented, as appropriate. |
|--|--|---|--|--|--|

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642

643 **Appendix 4: MSC Management Definitions and Definition Guidance**

644 The following definitions are quoted from MSC 2014a Table SA8:

- 645 • **“Measures”** are actions or tools in place that either explicitly manage impacts on the
646 component or indirectly contribute to management of the component under assessment
647 having been designed to manage impacts elsewhere.
- 648 • A **“partial strategy”** represents a cohesive arrangement which may comprise one or more
649 measures, an understanding of how it/they work to achieve an outcome and an awareness
650 of the need to change the measures should they cease to be effective. It may not have been
651 designed to manage the impact on that component specifically.
- 652 • A **“strategy”** represents a cohesive and strategic arrangement which may comprise one or
653 more measures, an understanding of how it/they work to achieve an outcome and which
654 should be designed to manage impact on that component specifically. A strategy needs to
655 be appropriate to the scale, intensity and cultural context of the fishery and should contain
656 mechanisms for the modification fishing practices in the light of the identification of
657 unacceptable impacts.
- 658 • A **“comprehensive strategy”** (applicable only for ETP component) is a complete and tested
659 strategy made up of linked monitoring, analyses, and management measures and responses.

660 The definitions are accompanied by the following MSC guidance (quoted from MSC 2014b Table
661 GSA3):

- 662 • **“Measures”** could include the closure of an area that was primarily been put in place to
663 avoid the catch of juvenile target species and enhance target species sustainability, but also
664 has a beneficial effect on the unwanted catch of sensitive species such as other juvenile
665 finfish.
- 666 • For a **“partial strategy”**, specific measures may not have been designed to manage the
667 impact on that component specifically, but if such a measure/ measures are effective in
668 assisting the UoA to achieve the SG80 level for the primary or secondary species Outcome PI
669 then this could be considered as a management measure under the primary or secondary
670 species Management Strategy PI.
- 671 • A **“strategy”** could include voluntary or customary arrangements, agreements or practices,
672 codes of practice (if they can be demonstrated to be working).
- 673 • For a **“comprehensive strategy”** to be achieved information is required to ensure and
674 continue to confirm that the UoA has no impact upon that component.

675

676 **Appendix 5: Common Patterns**

677 Common patterns have been identified among species abundances that suggest that ranked
 678 species abundances would be approximately linear on a log-scale (Magurran 1988), which might be
 679 approximated using a geometric series. While the geometric series is not likely an accurate model
 680 for fish communities, it is a simple function that captures the major change in relative among
 681 species. The most widely used species abundance model, the log-normal, would likely be a better
 682 basis for species abundance, where incomplete data might be modelled approximately as linear on
 683 the log-scale (Taylor 1978). However, the geometric series is the least diverse model so is likely over
 684 estimating the abundance in the highest ranked species (Magurran 1988), and therefore for our
 685 purposes is precautionary and is the plausible worst case.

686 For the geometric series, the proportion of the catch that would be the k^{th} species in rank of
 687 abundance would be:

$$C_k = C r^k$$

688 Where r = proportional reduction in abundance for each rank ($0 < r < 1$), C = total catch, and C_k =
 689 catch allocated to the k^{th} species.

$$\sum_{k=1}^n r^k = \frac{r(1 - r^n)}{1 - r} = 1$$

690 The value for r quickly converges to 0.5 for larger numbers of species, and number of species in
 691 groups above five suggests 50% of the total catch would be the maximum allocation to a single
 692 species (Table 9). Otherwise, all species that are listed without recorded catches but could have a
 693 non-zero catch are listed as minor.
 694

695 **Table 9** Proportion of species in the highest abundance as a function of the number of species

| Number of species | r |
|-------------------|--------|
| 1 | 1.0000 |
| 2 | 0.6180 |
| 3 | 0.5437 |
| 4 | 0.5188 |
| 5 | 0.5087 |
| 6 | 0.5041 |

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